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PRATT'S
**PRIVACY &
CYBERSECURITY
LAW**
REPORT



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COMMUNICATIONS ACT**

Victoria Prussen Spears

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OUT OF CONTROL: WHERE THE STORED
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The California Privacy Rights Act of 2020: CCPA Redux

*By Lisa J. Sotto and Danielle Dobrusin**

The California Privacy Rights Act of 2020 ballot initiative was approved by voters. The authors of this article discuss the Act, which significantly amends and expands upon the California Consumer Privacy Act of 2018, creating new compliance obligations for businesses subject to the law.

California voters approved Proposition 24, the California Privacy Rights Act of 2020 (the “CPRA”), on this past Election Day.¹ The CPRA ballot initiative was championed by Californians for Consumer Privacy, the group behind the proposed 2018 ballot initiative that coerced the California legislature into passing the groundbreaking California Consumer Privacy Act of 2018 (the “CCPA”).² The CPRA significantly amends and expands upon the CCPA, creating new compliance obligations for businesses subject to the law.

Most of the CPRA’s substantive provisions will become operative on January 1, 2023, and will apply to personal information collected after January 1, 2022.³ A few of the CPRA’s provisions become operative upon the law’s effective date,⁴ including:

- *An Extension of the HR and B2B Exemptions:* The CPRA extends, until January 1, 2023, existing exemptions for certain personal information obtained in the HR⁵ and business-to-business contexts.⁶
- *Establishment of the California Privacy Protection Agency:* The CPRA establishes the California Privacy Protection Agency (“CPPA”), which will be responsible for enforcing and implementing the CCPA/CPRA and imposing administrative fines.⁷

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¹ Prop. 24: 19-0021A1, The California Privacy Rights Act of 2020, Version 3 (2020), https://oag.ca.gov/system/files/initiatives/pdfs/19-0021A1%20%28Consumer%20Privacy%20-%20Version%203%29_1.pdf (last visited Dec. 3, 2020).

² Alastair Mactaggart, *A Letter from Alastair Mactaggart, Board Chair and Founder of Californians for Consumer Privacy*, Californians for Consumer Privacy, <https://www.caprivacy.org/a-letter-from-alastair-mactaggart-board-chair-and-founder-of-californians-for-consumer-privacy/> (last visited Dec. 3, 2020).

³ Prop. 24: The California Privacy Rights Act of 2020, Sec. 31(a).

⁴ Prop. 24: The California Privacy Rights Act of 2020, Sec. 31(b). In accordance with subdivision (a) of section 10 of article II of the California Constitution, the CPRA will take effect on the fifth day after the Secretary of State files the statement of the vote for the November 3, 2020 election.

⁵ Prop. 24: The California Privacy Rights Act of 2020, Sec. 15, 1798.145(m)(4).

⁶ Prop. 24: The California Privacy Rights Act of 2020, Sec. 15, 1798.145(n)(3).

⁷ Prop. 24: The California Privacy Rights Act of 2020, Sec. 24, 1798.199.

- *Authority for Expanded Regulations:* The CPRA requires new regulations to be issued on a variety of topics (e.g., cybersecurity audits and risk assessments and automated decision-making and profiling).⁸ While the California Attorney General may begin the rulemaking process, the CPRA's rulemaking authority transfers to the CPPA beginning the later of July 1, 2021 or six months after the CPPA notifies the Attorney General that it is prepared to begin rulemaking.⁹

KEY CHANGES UNDER THE CPRA

Key provisions and changes under the CPRA include:

1. **Applicability:** Most of the law's obligations apply to a "business," which is defined to mean any for-profit organization that (1) does business in the state of California; (2) collects consumers' (i.e., California residents') personal information, or on whose behalf the information is collected, and that alone, or jointly with others, "determines the purposes and means" of the processing of consumers' personal information; and (3) satisfies one or more of the following thresholds: (a) as of January 1 of each calendar year, had annual gross revenues in excess of \$25 million in the preceding calendar year, (b) alone or in combination, annually buys, sells, or shares (as the term "shared" is defined below), the personal information of 100,000¹⁰ or more consumers or devices, or (c) derives 50 percent or more of its annual revenues from selling or sharing California consumers' personal information.¹¹

The law also applies to any entity that controls or is controlled by and shares common branding with a business that meets the thresholds described above.¹² While this type of structure existed under the CCPA,¹³ the CPRA provides one additional criterion: the primary business also must "share" consumers' personal information with the secondary business. The CPRA narrowly defines the term "share" to mean only the sharing of personal information for "cross-context behavioral advertising" purposes.¹⁴ This change may be problematic for companies that previously relied on the CCPA's provisions to classify intra-company transfers of personal information between entities that share common branding as disclosures within the same "business."

⁸ Prop. 24: The California Privacy Rights Act of 2020, Sec. 21, 1798.185.

⁹ Prop. 24: The California Privacy Rights Act of 2020, Sec. 21, 1798.185(d).

¹⁰ This threshold increased from 50,000 under the CCPA. Prop. 24: The California Privacy Rights Act of 2020, Sec. 14, 1798.140(d)(1)(B).

¹¹ Prop. 24: The California Privacy Rights Act of 2020, Sec. 14, 1798.140(d)(1).

¹² Prop. 24: The California Privacy Rights Act of 2020, Sec. 14, 1798.140(d)(2).

¹³ Cal. Civ. Code §1798.140(c)(2).

¹⁴ Prop. 24: The California Privacy Rights Act of 2020, Sec. 14, 1798.140(ah)(1).

In addition, the CPRA also applies to (1) a joint venture or partnership in which each business has at least a 40 percent interest, and (2) any person that does business in California and that voluntarily certifies to the CPPA that it is in compliance with and agrees to be bound by the CPRA.

2. **Sensitive Personal Information:** The CPRA establishes a new category of “sensitive personal information,” which means:
- A Social Security, driver’s license, state identification card, or passport number;
 - A consumer’s account log-in or financial account, debit card, or credit card number in combination with any required security or access code, password, or credentials allowing access to an account;
 - Precise geolocation;
 - Racial or ethnic origin, religious or philosophical beliefs, or union membership;
 - The contents of a consumer’s mail, email or text messages, unless the business is the intended recipient of the communication;
 - Genetic data;
 - The processing of biometric information for the purpose of uniquely identifying a consumer; and
 - Personal information collected and analyzed concerning a consumer’s health, sex life or sexual orientation.¹⁵

Notably, the CPRA grants consumers the right to limit a business’s use and disclosure of sensitive personal information to the extent the information is used to infer characteristics about the consumer.¹⁶ In that case, a consumer can direct the business to limit its use of the consumer’s personal information to (1) that which is necessary to perform the services or provide the goods reasonably expected by an average consumer who requests such goods or services; (2) to provide certain specified services; or (3) as otherwise authorized by forthcoming implementing regulations.¹⁷

3. **Right to Correction:** The CPRA grants California consumers the right to request the correction of their personal information if the information is inaccurate.¹⁸

¹⁵ Prop. 24: The California Privacy Rights Act of 2020, Sec. 14, 1798.140(ae).

¹⁶ Prop. 24: The California Privacy Rights Act of 2020, Sec. 10, 1798.121.

¹⁷ *Id.*

¹⁸ Prop. 24: The California Privacy Rights Act of 2020, Sec. 6, 1798.106(a).

Upon a verifiable consumer request, a business must use “commercially reasonable efforts to correct the inaccurate personal information.”¹⁹

4. **Opt Out of Sharing:** The CPRA adds “sharing” as a defined term, which specifically addresses sharing personal information with a third party “for cross-context behavioral advertising.”²⁰ Consumers will have the right to opt out of sharing. In essence, the “right to opt out of selling” under the CCPA becomes the “right to opt out of selling and sharing.”²¹

The CPRA also expands the CCPA’s requirement that a business obtain opt-in consent to sell a consumer’s personal information if the business has actual knowledge that the consumer is under the age of 16.²² Under the CPRA, the opt-in requirement also will apply to instances where a business has actual knowledge that it “shares” personal information of a minor under 16.²³

5. **Privacy Notices:** The CPRA will require businesses to provide certain disclosures in addition to the highly prescriptive language currently required by the CCPA. For example, a business will need to provide notice, at or before the point of collection, of the length of time it intends to retain each category of personal information, including sensitive personal information, or if that is not possible, the criteria used to determine the retention period.²⁴ A business also will need to provide notice regarding its processing of sensitive personal information, including the categories of sensitive personal information to be collected, the purposes for which the information is collected or used, and whether such information is sold or shared.²⁵

In addition, a business’s privacy policy must include a description of all consumer rights under the law, including the new rights granted by the CPRA (i.e., the right of correction, the right to opt-out of sharing, and the right to limit use of sensitive personal information).²⁶

¹⁹ Prop. 24: The California Privacy Rights Act of 2020, Sec. 6, 1798.106(c).

²⁰ Prop. 24: The California Privacy Rights Act of 2020, Sec. 14, 1798.140(ah)(1). “Cross-context behavioral advertising” is defined as “the targeting of advertising to a consumer based on the consumer’s personal information obtained from the consumer’s activity across businesses, distinctly-branded websites, applications, or services, other than the business, distinctly-branded website, application, or service with which the consumer intentionally interacts.” Prop. 24: The California Privacy Rights Act of 2020, Sec. 14, 1798.140(k).

²¹ Prop. 24: The California Privacy Rights Act of 2020, Sec. 9, 1798.120.

²² Cal. Civ. Code §1798.120(c).

²³ Prop. 24: The California Privacy Rights Act of 2020, Sec. 9, 1798.120(c).

²⁴ Prop. 24: The California Privacy Rights Act of 2020, Sec. 4, 1798.100(a)(3).

²⁵ Prop. 24: The California Privacy Rights Act of 2020, Sec. 4, 1798.100(a)(2).

²⁶ Prop. 24: The California Privacy Rights Act of 2020, Sec. 12, 1798.130(a)(5)(A).

6. **Necessity/Proportionality Concept:** Under the CPRA, a business’s collection, use, retention and sharing of a consumer’s personal information must be reasonably necessary and proportionate to achieve the purposes for which the information was collected or processed, or for another disclosed purpose that is compatible with the context in which the information was collected.²⁷
7. **Service Provider, Contractor and Third-Party Contracts:** The CPRA clarifies that a service provider or contractor is not a third party, a point which, due to muddled language, caused confusion under the CCPA.²⁸ Notably, the CPRA requires that businesses enter into written contracts with service providers, contractors and third parties (collectively, “Recipients”), and those contracts must contain required provisions.²⁹ Specifically, all contracts with Recipients must:
 - Specify that the personal information is sold or disclosed by the business only for limited and specified purposes;
 - Obligate the Recipient to comply with applicable obligations under the CPRA and provide the same level of privacy protection required by the CPRA;
 - Grant the business rights to take reasonable and appropriate steps to help to ensure that the Recipient uses the personal information transferred in a manner consistent with the business’s obligations under the CPRA;
 - Require the Recipient to notify the business if it determines that it can no longer meet its obligations under the CPRA; and
 - Grant the business the right, upon notice, to take reasonable and appropriate steps to stop and remediate unauthorized use of personal information.³⁰

Additional provisions are required for agreements with service providers and contractors.³¹

8. **Audits and Risk Assessments:** Pursuant to forthcoming regulations, businesses whose processing of personal information presents a significant risk to consumers’ privacy or security will be required to (1) perform a cybersecurity

²⁷ Prop. 24: The California Privacy Rights Act of 2020, Sec. 4, 1798.100(c).

²⁸ Prop. 24: The California Privacy Rights Act of 2020, Sec. 14, 1798.140(ai).

²⁹ Prop. 24: The California Privacy Rights Act of 2020, Sec. 4, 1798.100(d); Sec. 14, 1798.140(j) and (ag).

³⁰ Prop. 24: The California Privacy Rights Act of 2020, Sec. 4, 1798.100(d).

³¹ Prop. 24: The California Privacy Rights Act of 2020, Sec. 14, 1798.140(j) and (ag).

audit on an annual basis, and (2) submit to the CPPA on a regular basis a risk assessment with respect to their processing of personal information.³²

9. **Automated Decision-Making and Profiling:** Forthcoming regulations will be issued to govern access and opt-out rights with respect to businesses' use of automated decision-making technology, including profiling.³³ The regulations will require a business's response to a consumer's access request to provide meaningful information about the logic involved in automated decision-making processes, as well as a description of the likely outcome of the process with respect to the consumer.³⁴
10. **Data Breach Liability:** The CPRA extends the CCPA's limited private right of action to certain data breaches involving a consumer's email address in combination with a password or security question and answer that would permit access to the consumer's account.³⁵ The CPRA also retains the 30-day cure period for actions brought against a business for statutory damages and clarifies that "[t]he implementation and maintenance of reasonable security procedures and practices . . . following a breach does not constitute a cure with respect to that breach."³⁶
11. **Enforcement:** As previously discussed, the CPRA establishes the CPPA, which will be responsible for enforcing and implementing the CCPA/CPRA and imposing administrative fines.³⁷ Establishment of a dedicated privacy agency could result in more enforcement resources than are currently available to the California Attorney General, who presently is tasked with enforcing the CCPA.

Importantly, the CPRA removes the mandatory 30-day cure period that currently exists under the CCPA with respect to enforcement actions.³⁸ The cure period provided some peace of mind to companies struggling to understand the confusing and untested language of the CCPA. Under the CPRA, the CPPA will have discretion in determining whether to investigate a complaint or provide a business with a specified period of time in which to cure an alleged violation.³⁹ In making such a determination, the CPPA may consider (1) the alleged offender's

³² Prop. 24: The California Privacy Rights Act of 2020, Sec. 21, 1798.185(a)(15).

³³ Prop. 24: The California Privacy Rights Act of 2020, Sec. 21, 1798.185(a)(16).

³⁴ *Id.*

³⁵ Prop. 24: The California Privacy Rights Act of 2020, Sec. 16, 1798.150(a)(1).

³⁶ Prop. 24: The California Privacy Rights Act of 2020, Sec. 16, 1798.150(b).

³⁷ Prop. 24: The California Privacy Rights Act of 2020, Sec. 24, 1798.199.

³⁸ Cal. Civ. Code §1798.15(b).

³⁹ Prop. 24: The California Privacy Rights Act of 2020, Sec. 24, 1798.199.45.

lack of intent to violate the CPRA, and (2) voluntary efforts to cure the alleged violation prior to being notified by the CPPA of the complaint.⁴⁰

CONCLUSION

The CPRA significantly changes and expands the obligations imposed on businesses subject to the law. Moreover, forthcoming regulations undoubtedly will bring new developments and clarifications.

Businesses would be well advised to closely examine their CCPA compliance programs to identify the actions needed to comply with the CPRA prior to January 1, 2023.

⁴⁰ *Id.*