

JANUARY 2020

VOL. 20-1

PRATT'S

ENERGY LAW

REPORT



EDITOR'S NOTE: CARBON SHOWDOWN

Victoria Prussen Spears

EPA-CALIFORNIA LEGAL SHOWDOWN LOOMS OVER AUTHORITY TO REGULATE CARBON

Michael S. McDonough, Mark E. Elliott, and Stephanie Amaru

FERC PURPA REFORM EFFORT PROPOSES MODIFIED OPPORTUNITIES FOR RENEWABLE ELECTRIC GENERATION

Brooksany Barrowes, Robert S. Fleishman, Nicholas Gladd, Brett Nuttall, and Andrew L. Stuyvenberg

DOE PROPOSES PROCEDURES FOR THE IMPOSITION OF CIVIL PENALTIES FOR VIOLATIONS OF PART 810

Elina Teplinsky, Anne Leidich, and Sidney L. Fowler

PIPELINE DEVELOPERS BEWARE: THIRD CIRCUIT DISALLOWS EMINENT DOMAIN OVER STATE LANDS UNDER NATURAL GAS ACT

Robert L. Byer, George J. Kroculich, David Amerikaner, and Leah Mintz

TIME TO GIVE BACK? STRATEGIES FOR OIL AND GAS PRODUCERS LOOKING TO DISTRIBUTE FREE CASH FLOW TO STOCKHOLDERS

Mark L. Jones and Adam W. Park

EQUITY UNITS IN THE UTILITY CAPITAL MARKETS: OVERVIEW AND PRACTICAL ADVICE

Steven C. Friend and Patrick Jamieson

Pratt's Energy Law Report

VOLUME 20

NUMBER 1

January 2020

Editor's Note: Carbon Showdown

Victoria Prussen Spears

1

EPA-California Legal Showdown Looms Over Authority to Regulate Carbon

Michael S. McDonough, Mark E. Elliott, and Stephanie Amaru

3

FERC PURPA Reform Effort Proposes Modified Opportunities for Renewable Electric Generation

Brooksany Barrowes, Robert S. Fleishman, Nicholas Gladd, Brett Nuttall, and Andrew L. Stuyvenberg

10

DOE Proposes Procedures for the Imposition of Civil Penalties for Violations of Part 810

Elina Teplinsky, Anne Leidich, and Sidney L. Fowler

16

Pipeline Developers Beware: Third Circuit Disallows Eminent Domain Over State Lands Under Natural Gas Act

Robert L. Byer, George J. Kroculick, David Amerikaner, and Leah Mintz

19

Time to Give Back? Strategies for Oil and Gas Producers Looking to Distribute Free Cash Flow to Stockholders

Mark L. Jones and Adam W. Park

24

Equity Units in the Utility Capital Markets: Overview and Practical Advice

Steven C. Friend and Patrick Jamieson

31

QUESTIONS ABOUT THIS PUBLICATION?

For questions about the **Editorial Content** appearing in these volumes or reprint permission, please email:

Jacqueline M. Morris at (908) 673-1528
Email: jacqueline.m.morris@lexisnexis.com
Outside the United States and Canada, please call (973) 820-2000

For assistance with replacement pages, shipments, billing or other customer service matters, please call:

Customer Services Department at (800) 833-9844
Outside the United States and Canada, please call (518) 487-3385
Fax Number (800) 828-8341
Customer Service Website <http://www.lexisnexis.com/custserv/>

For information on other Matthew Bender publications, please call

Your account manager or (800) 223-1940
Outside the United States and Canada, please call (937) 247-0293

ISBN: 978-1-6328-0836-3 (print)
ISBN: 978-1-6328-0837-0 (ebook)
ISSN: 2374-3395 (print)
ISSN: 2374-3409 (online)

Cite this publication as:

[author name], [*article title*], [vol. no.] PRATT’S ENERGY LAW REPORT [page number]
(LexisNexis A.S. Pratt);

Ian Coles, *Rare Earth Elements: Deep Sea Mining and the Law of the Sea*, 14 PRATT’S ENERGY
LAW REPORT 4 (LexisNexis A.S. Pratt)

This publication is designed to provide authoritative information in regard to the subject matter covered. It is sold with the understanding that the publisher is not engaged in rendering legal, accounting, or other professional services. If legal advice or other expert assistance is required, the services of a competent professional should be sought.

LexisNexis and the Knowledge Burst logo are registered trademarks of RELX Inc. Matthew Bender, the Matthew Bender Flame Design, and A.S. Pratt are registered trademarks of Matthew Bender Properties Inc. Copyright © 2020 Matthew Bender & Company, Inc., a member of LexisNexis. All Rights Reserved.

No copyright is claimed by LexisNexis or Matthew Bender & Company, Inc., in the text of statutes, regulations, and excerpts from court opinions quoted within this work. Permission to copy material may be licensed for a fee from the Copyright Clearance Center, 222 Rosewood Drive, Danvers, Mass. 01923, telephone (978) 750-8400.

Editorial Office
230 Park Ave., 7th Floor, New York, NY 10169 (800) 543-6862
www.lexisnexis.com

MATTHEW  BENDER

Editor-in-Chief, Editor & Board of Editors

EDITOR-IN-CHIEF

STEVEN A. MEYEROWITZ

President, Meyerowitz Communications Inc.

EDITOR

VICTORIA PRUSSEN SPEARS

Senior Vice President, Meyerowitz Communications Inc.

BOARD OF EDITORS

SAMUEL B. BOXERMAN

Partner, Sidley Austin LLP

ANDREW CALDER

Partner, Kirkland & Ellis LLP

M. SETH GINTHER

Partner, Hirschler Fleischer, P.C.

STEPHEN J. HUMES

Partner, Holland & Knight LLP

R. TODD JOHNSON

Partner, Jones Day

BARCLAY NICHOLSON

Partner, Norton Rose Fulbright

BRADLEY A. WALKER

Counsel, Buchanan Ingersoll & Rooney PC

ELAINE M. WALSH

Partner, Baker Botts L.L.P.

SEAN T. WHEELER

Partner, Latham & Watkins LLP

Hydraulic Fracturing Developments

ERIC ROTHENBERG

Partner, O'Melveny & Myers LLP

Pratt's Energy Law Report is published 10 times a year by Matthew Bender & Company, Inc. Periodicals Postage Paid at Washington, D.C., and at additional mailing offices. Copyright 2020 Reed Elsevier Properties SA, used under license by Matthew Bender & Company, Inc. No part of this journal may be reproduced in any form—by microfilm, xerography, or otherwise—or incorporated into any information retrieval system without the written permission of the copyright owner. For customer support, please contact LexisNexis Matthew Bender, 1275 Broadway, Albany, NY 12204 or e-mail Customer.Support@lexisnexis.com. Direct any editorial inquiries and send any material for publication to Steven A. Meyerowitz, Editor-in-Chief, Meyerowitz Communications Inc., 26910 Grand Central Parkway Suite 18R, Floral Park, New York 11005, smeyerowitz@meyerowitzcommunications.com, 646.539.8300. Material for publication is welcomed—articles, decisions, or other items of interest to lawyers and law firms, in-house energy counsel, government lawyers, senior business executives, and anyone interested in energy-related environmental preservation, the laws governing cutting-edge alternative energy technologies, and legal developments affecting traditional and new energy providers. This publication is designed to be accurate and authoritative, but neither the publisher nor the authors are rendering legal, accounting, or other professional services in this publication. If legal or other expert advice is desired, retain the services of an appropriate professional. The articles and columns reflect only the present considerations and views of the authors and do not necessarily reflect those of the firms or organizations with which they are affiliated, any of the former or present clients of the authors or their firms or organizations, or the editors or publisher.

POSTMASTER: Send address changes to Pratt's Energy Law Report, LexisNexis Matthew Bender, 121 Chanlon Road, North Building, New Providence, NJ 07974.

Equity Units in the Utility Capital Markets: Overview and Practical Advice

*By Steven C. Friend and Patrick Jamieson**

In recent years, a number of utility issuers have looked to equity units to meet their equity needs. The authors of this article explain how equity units work, relevant tax and accounting issues, and considerations for closing an equity units offering and for the subsequent remarketing.

In recent years, a number of utility issuers have looked to equity units to meet their equity needs. An equity unit transaction is a mandatory convertible product (typically having a stated amount of \$50) that is initially in the form of a corporate unit, consisting of (1) a purchase contract issued by the issuer and (2) a fractional undivided beneficial ownership interest in a \$1,000 principal amount debt security of the issuer (although, as described below, the debt “host” is not always debt). Interest on any host debt security will accrue at an annual rate and typically will be paid quarterly until a successful remarketing occurs. “Contract adjustment payments” also will be paid periodically with respect to the underlying purchase contract.

One upside to the issuer is that it locks in cash proceeds and locks in a share price of an equity offering today while avoiding the dilution from the offering for a few years. In exchange for a high yield, investors face an unfavorable asymmetry in terms of participating in stock price appreciation.¹

Often the underlying debt security (often referred to as the “host”) will be remarketed within three years after the initial issuance of the equity units. The proceeds of the remarketing (often referred to as an “early remarketing period”) are then used to fund the purchase of replacement debt (U.S. Treasury STRIPS or “treasury portfolio”) within the equity unit. The treasury portfolio matures on or just prior to the date that the holder of the equity units is required to purchase the issuer’s common stock. Such purchase is calculated using an agreed-upon formula determined at the time of initial issuance of the equity units. The issuer will use the funds from the maturity of the treasury portfolio in order to settle the purchase of the common stock.

* Steven C. Friend is a partner at Hunton Andrews Kurth representing issuers and underwriters in a range of equity and debt offerings, with a significant portion of this work concentrated in the energy and utility industries. Patrick Jamieson is an associate at the firm representing issuers and underwriters in a range of capital markets transactions. The authors may be reached at sfriend@huntonak.com and pjamieson@huntonak.com, respectively.

¹ Fotios Tsarouhis, *To avoid dilution, big US utilities turning to mandatory convertible issuances*, S&P GLOBAL MARKET INTELLIGENCE (Sep. 20, 2019).

Issuers can choose between senior or subordinated debt or preferred stock as the underlying host for the equity unit. In the past several years, a number of utility issuers have utilized senior debt as the underlying host, including NextEra Energy, Inc. (September 2019 and August 2016), The Southern Company (August 2019), and DTE Energy Company (September 2016). Other issuers have used underlying subordinated debt, including American Electric Power Company, Inc. (March 2019), South Jersey Industries, Inc. (April 2018), Dominion Energy, Inc. (August 2016), Black Hills Corporation (November 2015), and Exelon Corporation (June 2014). Lastly, an issuer may also use preferred stock, as Dominion Energy, Inc. did in their June 2019 equity units offering, with each equity unit included an undivided beneficial interest in 1/10th of a share of cumulative perpetual convertible preferred stock.

In the case of Dominion's 2016 offering and Southern Company's 2019 offering, both issuers structured their equity units offering with two different series of underlying senior debt securities, each with a different maturity. In those instances, each \$50 equity unit included a 1/40 undivided beneficial interest in each series of underlying senior notes, instead of a 1/20 undivided beneficial interest in a single series of underlying notes like the other transactions identified above.

TAX AND ACCOUNTING CONSIDERATIONS

Tax and accounting considerations play an important role in why an issuer chooses to offer equity units. Such considerations also impact the holder of the securities. Because of the analysis the issuer must conduct and the related disclosure, issuers should start this process early, involving their internal and external audit teams, as well their own counsel and counsel for the underwriters.

The prospectus supplement for the offering will generally describe an equity unit debt host as treated for U.S. federal income tax purposes as either (1) a variable rate debt instrument or (2) a contingent payment debt instrument. If an issuer treats the underlying host as a variable rate debt instrument, a holder will be required to take into account interest payments on such security at the time the interest is paid or accrued in accordance with the holder's regular method of tax accounting. However, if an issuer treats the underlying host as a contingent payment debt instrument, a holder would generally be required to (A) accrue interest income based on a projected payment schedule and comparable yield and (B) treat any gain recognized on a sale, exchange, redemption or other taxable disposition of such security as ordinary income. The disclosure typically describes the tax treatment as unclear and that the issuer will treat the contract adjustment payments as taxable ordinary income.

In addition to including relevant disclosure regarding tax treatment in the prospectus supplement, in our experience, an issuer will also request a letter

from the lead underwriter (or lead underwriters) regarding the likelihood of successful remarketing of the host and the valuation of each component of the equity unit—(1) the purchase contract and (2) the applicable ownership interest in the underlying host. Typically, per \$50 equity unit, the purchase contract is valued at \$0, while the applicable ownership interest in the underlying host is valued at \$50. This representation letter, delivered to the issuer, supports the issuer's tax disclosure as well as issuer counsel's tax opinion. While each representation letter contains the same basic elements, each underwriter may have its own form and different analysis, so it is important to allocate ample time to preparing and negotiating such letters (and the associated indemnity therein).

REGULATION M

Regulation M prohibits certain activities by distribution participants that could manipulate the market for an offered security. A "distribution participant" under Regulation M includes any person who has agreed to participate in or is participating in a distribution of securities, such as an underwriter. While the issuer's common stock underlying the equity unit is likely an actively traded security for purposes of Regulation M (satisfying the average daily trading volume exemption) and thus exempt from compliance with Regulation M, such exemption does not flow up to the equity unit. Thus, the equity units are subject to the restricted period pursuant to Rule 101 of Regulation M, which begins on the later of five business days prior to the pricing date or such time that a person becomes a distribution participant, and ends on the completion of such person's participation in the distribution.

CONSIDERATIONS FOR CLOSING OF EQUITY UNITS OFFERING

Once the transaction has successfully launched and priced, the issuer, legal counsels and the underwriting syndicate must begin preparing for settlement and listing of the equity units. Given the unique nature of this product and the number of associated securities (i.e., the underlying host and the ability of holders to create treasury units), special consideration should be given to the settlement process with Depository Trust Company ("DTC") and the lead billing and delivering underwriter. Note that this process is typically handled by the underwriter's equity operations team. Early communication with the lead underwriter's operations team, DTC and the purchase contract agent (which will issue the corporate units at closing) are crucial to avoiding any hiccups the morning of closing.

The subsequent listing process for the equity units with the New York Stock Exchange ("NYSE") is similar to the process for other structured products. The issuer should aim to have a completed application into the NYSE prior to

closing so that trading of the corporate units can begin shortly after closing. In our experience, assuming all deliverables with the NYSE are properly met, trading will typically begin three business days after closing. In order to bridge the several day gap between closing and the commencement of trading on the NYSE, some offerings are assigned an over-the-counter (“OTC”) trading symbol by Financial Industry Regulatory Authority (“FINRA”). This measure is temporary. Once trading begins on the NYSE, the OTC symbol will be “inactivated” by FINRA.

At pricing, the underwriters will obtain Committee on Uniform Securities Identification Procedures (“CUSIP”) numbers for: (1) the corporate units; (2) the underlying host; and (3) the treasury units. For the corporate units and treasury units, the underwriters will obtain equity CUSIPs and for an underlying debt host, the underwriters will need to obtain a debt CUSIP. At settlement, only a closing for the corporate units CUSIP will occur, as the remaining two CUSIPs will have a \$0 balance at closing. It is important that the CUSIPs for the underlying host and treasury units be set up correctly with DTC at the time of initial issuance of the equity units.

Because settlement of equity units is somewhat uncommon (compared to other “plain vanilla” debt securities or equity), other last minute issues may arise. One item we encountered on several transactions is a request from DTC that the issuer provide an attestation form regarding Section 871(m) of the Internal Revenue Code of 1986, as amended. Section 871(m) (which was initially effective in 2017) generally treats “dividend equivalents” under certain contracts as U.S. source dividends that are subject to withholding for non-U.S. persons. Although the issuer already intends to treat contract adjustment payments as subject to withholding, DTC may nonetheless request a rider from the issuer at closing.

Because of the U.S. federal income tax treatment of an equity unit as two components, with interest payments on the underlying debt host treated as interest and contract adjustment payments treated as ordinary income (thus subject to withholding in a manner similar to dividends), we have also encountered some confusion with Euroclear. Because ongoing payments on the equity units are derived from these different components, we have received clarification requests from Euroclear on how such equity units should be classified in the Euroclear system.

CONSIDERATIONS FOR THE REMARKETING

Until the remarketing of the underlying host, the host CUSIP and the treasury unit CUSIP will likely retain a zero balance (or minimal balance). Issuers can run into trouble at the time of a remarketing when such host CUSIP is not DTC eligible, lists incorrect interest payment intervals (e.g., quarterly

instead of semi-annual) or has been dormant for a long enough time such that DTC has temporarily put a “chill” on the CUSIP on its system. In these instances and others, both issuer’s and underwriter’s counsel will work with DTC to make the necessary updates on DTC’s system for proper settlement of the remarketing. In some instances, an issuer may be asked by DTC’s General Counsel’s office to provide a letter from the issuer requesting such a change to the information on DTC’s records with respect to such CUSIP.

Despite being approximately three years out from the time of initial issuance of the equity units, proper planning for the remarketing is crucial at the time of initial issuance. The remarketing (and settlement thereof) must not occur within the issuer’s black-out period, as standard deliverables (comfort letters, legal opinions, etc.) are required at the time of closing. And the issuer will also want to ensure it has adequate time to conduct an optional remarketing (discussed below) during an ideal window.

At the time of issuance of the equity units, the issuer agrees to enter into a remarketing agreement to remarket the underlying host. Such optional remarketing will sometimes require a remarketing agent to use its “commercially reasonable efforts” to obtain a set price for the underlying host. Such language is important. The issuer’s tax counsel will likely want considerable efforts to be made in order to ensure a successful remarketing. At the same time, it is beneficial to have some flexibility built into the remarketing procedure in the event that the remarketing period chosen by the issuer turns out to be a particularly bad time to market the host for sale.

Settlement for the remarketing is a multi-step process. The parties involved will benefit from a detailed funds flow memo prepared well in advance of closing that includes step by step instructions for each wire and the responsibilities of each participant (issuer, remarketing agent, trustee, purchase contract agent, and collateral agent).

The first step of the remarketing closing is the settlement of the treasury portfolio. The remarketing agent will settle on its prior purchase of the treasury portfolio and deliver the treasury portfolio via “DWAC” (Deposit/Withdrawal At Custodian) to the collateral agent. At the same time, the remarketing agent will allocate the funds from investors for the remarketed underlying host for such treasury portfolio purchase. Before the trustee (or transfer agent) can transfer the remarketed underlying host to the remarketing agent, however, the purchase contract agent must receive the pledged host from the collateral agent. The issuer must also separately pay any accrued interest (or dividends) on the underlying host. All of these steps need to occur quickly, as multiple DWAC closings will need to occur. While DTC’s DWAC system closes at 5:30 p.m. (ET), the remarketed securities must be transferred to the remarketing agent’s

account at DTC earlier in the day so as to permit ample time to allocate the remarketed securities to the new investors.